



December 1, 2025

The Honorable Glenn A. Youngkin  
Governor  
Office of the Governor  
Post Office Box 1475  
Richmond, Virginia 23218-1475  
[glenn.youngkin@governor.virginia.gov](mailto:glenn.youngkin@governor.virginia.gov)

The Honorable Ghazala F. Hashmi  
Post Office Box 396  
Richmond, VA 23218  
[senatorhashmi@senate.virginia.gov](mailto:senatorhashmi@senate.virginia.gov)

The Honorable Sam Rasoul  
Post Office Box 13842  
Roanoke, VA 24037  
[DelSRasoul@house.virginia.gov](mailto:DelSRasoul@house.virginia.gov)

**Re: VCCS Annual Report pursuant to Virginia Code § 23.1-401.1**

Dear Governor Youngkin, Senator Hashmi and Delegate Rasoul,

On behalf of the Virginia Community College System (VCCS), I write to submit the report required under Section 23.1-401.1 of the *Code of Virginia*. Enclosed are copies of the VCCS' Policy on Expressive Activity (Enclosure 1) and materials on the policy for students and administrators (Enclosures 2 and 3 respectively). A copy of the materials has been provided to at least one employee at each college who is responsible for the discipline or education of enrolled students. This letter and enclosures are posted on the colleges' websites. Lastly, since December 1, 2024, neither the State Board for Community Colleges, the VCCS, the member community colleges, nor any college or VCCS employees in their official capacities have been named in a lawsuit for an alleged violation of the First Amendment to the United States Constitution.

If you have any questions, you may contact Dr. Craig Herndon, Senior Executive Vice Chancellor and Chief of Staff at [cherndon@vccs.edu](mailto:cherndon@vccs.edu) or (804) 819-4782.

Sincerely,

A handwritten signature in blue ink that reads "Noëlle L. Shaw-Bell".

Noëlle L. Shaw-Bell  
System Counsel and  
Senior Assistant Attorney General

Enclosures (3)